

Message Text

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ACTION EUR-25

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AMEMBASSY VIENNA

USMISSION GENEVA

C O N F I D E N T I A L USNATO 0475

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: CSCE DISCUSSIONS IN SPC

VIENNA FOR USDEL MBFR

GENEVA FOR USDEL CSCE

REF: STATE 17834

BEGIN SUMMARY: JANUARY 29 SPC DISCUSSION OF CSCE FOLLOW-ON ARRANGEMENTS FEATURED STATEMENT BY REPRESENTATIVE OF NINE (FRG) THAT EC PAPER ON SUBJECT WOULD NOT BE COMPLETED BEFORE FEBRUARY 6-7 MEETING OF NINE POLITICAL DIRECTORS. PRELIMINARY VIEWS OF NINE, HOWEVER, AND OF OTHERS WHO SPOKE REFLECTED CONTINUING WARINESS ABOUT ESTABLISHMENT OF FOLLOW-ON INSTITUTIONS WITH A POLITICAL MANDATE. U.S. REP NOTED WASHINGTON WAS REVIEWING QUESTION OF FOLLOW-ON ARRANGEMENTS. HE ALSO DREW ON STATE 15841 REPORTING PROJECTIONS OF STANOVNIK ON FUTURE ECE ROLE IN BASKET II FOLLOW-ON. DANES HAVE ADDED PAPER (SEPTTEL) TO THOSE BY DUTCH AND ITALIANS ON SUBJECT. SPC WILL DISCUSS THEM FURTHER FEBRUARY 4. REQUEST GUIDANCE FOR USE AT THAT TIME. END SUMMARY. CONFIDENTIAL

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1. IN JANUARY 29 SENIOR POLADS DISCUSSION OF CSCE, FRG REP, SPEAKING FOR THE NINE, REPORTED THAT THE CSCE SUB-COMMITTEE OF THE NINE MET JANUARY 22 AND 23 IN GENEVA BUT REACHED NO DECISIONS ON CSCE FOLLOW-ON, NOT BECAUSE OF DISCORD AMONG

THEM, BUT DUE TO THE COMPLEXITY OF THE SUBJECT. THE NINE DID AGREE THAT ANY FOLLOW-ON MEASURES SHOULD BE CLOSELY LINKED TO CONCRETE CSCE RESULTS. THEY ALSO DECIDED THAT FOLLOW-ON ARRANGEMENTS SHOULD NOT BE ARBITRARILY RULED OUT SINCE THEY MIGHT SERVE IN THE FUTURE AS CSCE HAD SERVED IN THE PAST TO PROMPT CONCESSIONS FROM THE SOVIETS. ALTHOUGH THE NINE HAVE NOT RULED OUT TECHNICAL FOLLOW-ON ARRANGEMENTS IN BASKET II AND BASKET III, THEIR PRESENT THINKING IS THAT THERE SHOULD BE "SEVERAL YEARS" BETWEEN THE CLOSE OF THE CUREENT CONFERENCE AND THE ESTABLISHMENT OF ANY FOLLOW-UP INSTITUTIONS COVERING SENSITIVE POLITICAL AREAS. THE ACTUAL INSTITUTION ITSELF, IF ANY, AND WHAT TO DO IN THE PERIOD PENDING ITS POSSIBLE ESTABLISHMENT WAS A PROBLEM DESERVING FURTHER STUDY.

UNOPN QUESTIONING FROM CANADIANS, FRG REP SAID CSCE FOLLOW-ON WOULD BE DISCUSSED AT THE MEETINGS OF THE POLITICAL DIRECTORS OF THE NINE, FEBRUARY 6-7, AT WHICH TIME FAIRLY FINAL DECISIONS ON A CURRENT POLITION COULD BE EXPECTED. THESE DECISIONS WOULD BE BLESSED BY EC-9 FOREIGN MINISTERS AT THEIR MID-FEBRUARY MEETING.

2. DANISH REP PRESENTED, WITHOUT AMPLIFICATION, DANISH PAPER ON CSCE FOLLOW-ON WHICH HE SAID HAD ALSO BEEN SUBMITTED TO THE NINE. DANISH PAPER TRANSMITTED SEPTEL.

3. NORWEGIAN REP STRESSED NORWAY'S DOUBTS ABOUT UTILITY NOW OF SETTING UP A CSCE FOLLOW-ON BODY WITH SOME GENERAL AND ILL-DEFINED MANDATE IN THE POLITICAL AREA. INDEED ANY FOLLOW-UP INSTITUTIONS SHOULD BE MODEST AT THIS TIME. IT WAS IMPORTANT, HOWEVER, BOTH THAT ALLIED PUBLICS SEE THAT THEIR GOVERNMENTS ARE CONTINUING TO WORK ENERGETICALLY FOR DETENTE AND THAT INTERESTS OF

NEUTRALS AND EE'S IN FOLLOW-ON MACHINERY BE GIVEN CONSIDERATION. THE NORWEGIANS URGED DEVELOPMENT OF AN ALLIANCE PROPOSAL NOW ON FOLLOW-ON MACHINERY IF ONLY TO LIMIT FIELD FOR SOVIET AND EE INTITIATIVES IN THIS AREA. CURRENT NORWEGIAN THINKING FAVORED POSSIBLE RECONVENING OF CSCE CONSULTATIVE GROUP AFTER A SPECIFIED CONFIDENTIAL

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PERIOD OF TIME TO REVIEW IMPLEMENTATION OF CSCE DECISIONS AND TO CALL FURTHER CONFERENCE IF NECESSARY.

4. CANADIANS CITED DAMAGE THAT COULD RESULT FROM GIVING, THROUGH THE ESTABLISHMENT OF FOLLOW-ON MACHINERY, A PERMANENT VOICE TO THE SOVIETS IN NATO AND EC DEVELOPMENTS. THIS DISADVANTAGE SHOULD BE WEIGHED AGAINST THE ADVANTAGES OF POSSIBLE BENEFITS FROM CLOSER EAST-WEST DIPLOMATIC CONTACTS, AGAINST THE NEED TO MAINTAIN MOMENTUM ON ISSUES OF INTEREST TO THE WEST IN THE HUMANITARIAN

FIELD, AND THE NEED TO ACCOMMODATE THE INTERESTS OF NEUTRALS AND NON-ALIGNED. WHILE CANADA HASN'T REACHED A DECISION, IT IS STUDYING THE MATTER CLOSELY.

5. U.S. REP NOTED THAT WASHINGTON WAS CURRENTLY REVIEWING U.S. POSITION ON FOLLOW-ON ARRANGEMENTS. HE HOPED TO HAVE AT LEAST SOME GENERAL COMMENTS ON THE BASIS OF THAT REVIEW FOR THE NEXT SPC DISCUSSION OF THIS MATTER. U.S. REP ALSO DREW ON STATE 15841 GIVING THE VIEWS OF ECEE EXECUTIVE SECRETARY STANOVNIK TO DEPARTMENT ON JANUARY 18. U.S. REP ALSO QUESTIONED WHETHER RECORD SO FAR IN CSCE WOULD SUPPORT CANADIAN ASSUMPTION THAT EAST-WEST CONTACTS ACTUALLY MEANT MORE FRUITFUL DIPLOMATIC CLIMATE AND LOSSENING OF SOVIET CONTROL OVER EE'S.

6. BELGIAN REP REPORTED HIS GOVERNMENT WAS STUDYING QUESTION OF CSCE FOLLOW-ON, BUT REMAINED SUSPICIOUS OF ANY INSTITUTIONAL FOLLOW-ON IN THE POLITICAL AREA.

7. FRENCH REP THOUGHT ANY NATO DISCUSSION OF FOLLOW-ON MACHINERY ENTIRELY PREMATURE AT THIS TIME SINCE CONFERENCE RESULTS DID NOT YET PERMIT SOUND JUDGEMENT ON THE MATTER. MORE USEFUL, PERHAPS, WOULD BE DISCUSSION OF WHETHER OR NOT IT WAS NECESSARY FOR NATO TO PLAN INITIATIVES IN THE FOLLOW-ON AREA AND WHETHER PROFFERED FOLLOW-ON MACHINERY WOULD SERVE TO PROMOTE SOVIET MOVEMENT ON BASKET III ISSUES.

8. LUXEMBOURG REP SECONDED OTHERS WHO CALLED FOR CONSIDERATION OF FOLLOW-ON ONLY IN LIGHT OF CONFERENCE RESULTS.

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9. IT WAS AGREED THAT CSCE FOLLOW-ON WOULD BE ON SPC AGENDA FEBRUARY 4 WHEN ITALIAN, DUTCH AND DANISH PAPERS WOULD BE DISCUSSED IN LIGHT OF INSTRUCTIONS FROM CAPITALS. RUMSFELD

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